



**One
Consortium**

The Restore Trust initiative

One Consortium and GIRAF

an update after two years

Industry, regulators & law enforcement
together against scams, globally

Opening remarks

Philippe Millet, Chair

Keynote

Europol's initiatives

Martin Kähl, European Cybe Crime Center (EC3), Europol

Latest from One Consortium & GIRAF available on www.oneconsortium.org/publications/

- Know Your Customer Keith Buell + Melissa Blassingame
- Spoofing guidelines and GIRAF recommendations Katia Gonzalez + Thomas Sunesson
- Traceback white paper Tim French + Linda Vandeloop
- Digital Identity Steve Buck
- Messaging white paper Eli Katz + Stacy Graham
- Industry & regulatory surveys + Portal Tim French + Keith Buell

Closing remarks, call to action

Philippe Millet, Chair

The global Telecoms ecosystem: Industry, Regulators and Law Enforcement **together** against fraud



Telecoms global contribution to the fight

Prevent, Detect, Stop and Trace Fraud

in a complex and fragmented ecosystem

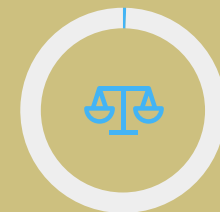
through cooperation and harmonization



64% of scams
involve voice calls
or SMS (GASA)

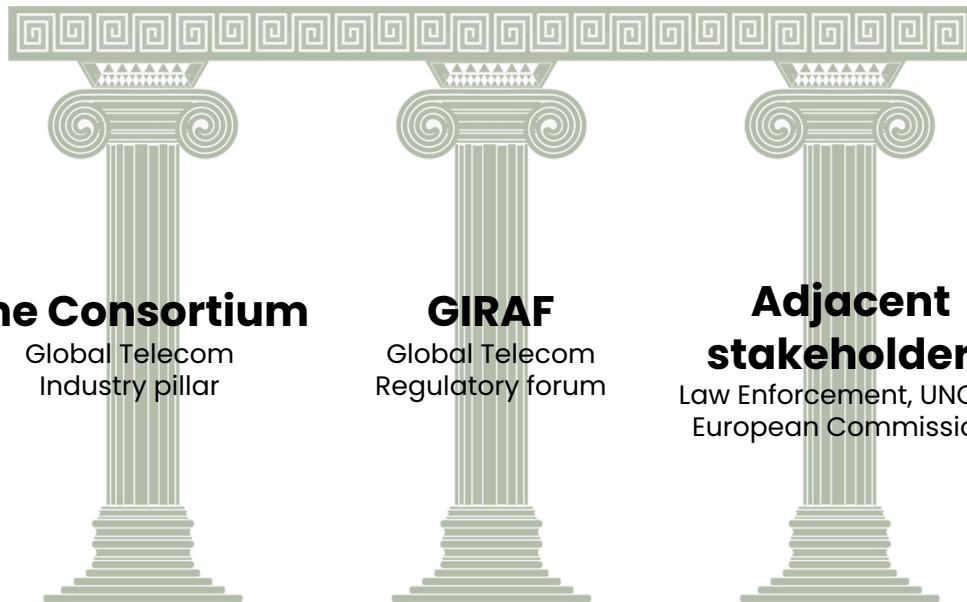


only **13% of victims**
get all or most of
the money back
(GASA)



Only **0.05% of all**
cybercriminals
are prosecuted
(WEF)

The Restore Trust initiative



Joint, harmonized, **recommendations**
to build the global Telecoms' response



The Global Informal Regulatory Antifraud Forum (**GIRAF**), an informal coalition of telecom regulators worldwide, calls on the **international service providers** (any intermediary player, including international carriers, hyperscalers, aggregators) industry, as one among the relevant stakeholder segments, to **take more decisive action against fraudulent traffic**.

Fraudulent traffic is so damaging not only to society but also to the industry itself that urgent concrete actions are needed. GIRAF acknowledges positive anti-fraud initiatives by several stakeholders, and at the same time GIRAF encourages the industry to further develop actions to reduce fraud.

Therefore, **GIRAF calls for active systematic efforts by international service providers to detect and block** fraudulent traffic.

- GIRAF urges stakeholders to **take part in international collaborations** against fraud such as the **One Consortium** and others to raise awareness, establish best practices and share information.
- GIRAF encourages international service providers to **avoid partnerships with service providers that lack robust antifraud policies and practices** as per industry best practices and regulatory mandates.
- GIRAF encourages international service providers to **provide adequate public transparency** on their policies to stop fraud.
- GIRAF underpins that international service providers **contracts should have clear descriptions of antifraud obligations** such as duties and rights to block, in accordance with relevant regulations.
- GIRAF encourages the international industry to make the necessary **contractual alignments ensuring that fraud prevention is financially viable**.
- GIRAF encourages international service providers to **interact in an effective manner with law enforcement and/or regulators in fraud traceback enquiries**, to the extent that information is available.
- GIRAF also encourages regulators and other public authorities to actively engage with international service providers residing in their jurisdiction in order to ensure that appropriate antifraud measures are in place.

GIRAF acknowledges that there could be a need for regulatory guidance on measures to combat fraud eg. on privacy, dashsharing and concrete fraud protection measures. Service providers should actively interact with regulatory bodies to seek guidance. In this guidance regulators should take into account in their analyses and interpretations of the regulations, the magnitude of damage caused to individuals and societies by digitally enabled fraud.

GIRAF Communiqué

“Carry with Care”

Approved in GIRAF Plenary
November 24, 2025

Supported by One
Consortium

Available at
www.oneconsortium/giraf/



Membership
June 2026

Strategic Partners



Contributing Members



Industry Organizations



Supporting Members



Webinar One Consortium



Position Paper on Caller ID Spoofing



Anti-Spoofing Initiative

THE GLOBAL THREAT



HUNDREDS OF MILLION

Lost worldwide annually
(Spoofing-driven Fraud)



PRIMARY VECTOR

Up to 64% of reported fraud
(Phone calls and text)



NETWORK POISONING

Up to 90% of international
calls fraudulent (EU MS in
2021)



THE PROBLEM

Spoofing is easy to deploy
but hard to trace (LEAs cross-
border-investigation)

STRATEGIC PILLARS



TECHNICAL HARMONISATION

Develop traceback
mechanisms, standardised
signalling checks



REGULATORY CONVERGENCE

Harmonise legal frameworks,
mandate service provider
validation, define blocking
responsibility



COLLABORATIVE ACTION

Real-time info sharing (bypass
slow legal processes)
Unified ecosystem (LEAs, ISPs,
SPs, NRAs)

EVOLUTION & ACTION



BEST-PRACTICES-MODEL

Direct inter-operator validation,
block unverified international
using national numbers



KYC & KYT

Strengthen KYC & KYT
Combat SIM-based Scam
Resource Subleasing



STRATEGIC ALIGNMENT

Integrate defences
(PROTECTEU-strategy, DNA)
Safeguard digital trust
Combat organised crime

EMPACT

European
Multidisciplinary
Platform
Against
Criminal
Threats



EMPACT

Pilot Projects on Traceback and Validation

Help initiate and support at least one pilot project to test cross-border traceback mechanisms and call validation models.

D

Framework Development Workshops

Workshops to co-develop a draft framework for harmonised technical standards and converged regulatory policies.

C

Gap Analysis and Best Practice Survey

Survey and categorise the existing technical anti-spoofing tools and initiatives.

B

Stakeholder Mapping and Engagement

Identify and establish formal communication channels with key stakeholders.

A

EMPACT Tracks

Harmonisation of techn. Standards → Industry + ETSI

Cross-Border-Collaboration → LA and Judicial Authorities

Regulatory Convergence → National Regulators + BEREC / GIRAF

Traceback Standardisation

The Strategic Objective:

- Trace calls from the terminating network, back through all intermediate networks, directly to the originating network to empower regulators and law enforcement.

The Friction:

- Traceback processes currently vary heavily by jurisdiction, creating operational bottlenecks.

Caller-ID and Traceback

The Solution: **Data-Standardisation**

Operational Efficiency	Consistency	Cross-Border Clarity
Standardising the format and structure of data fields speeds up data extraction and handling for network operators.	Ensures regulatory and law enforcement authorities receive uniform evidence.	Eliminates misunderstandings and mistranslations during international operator-to-operator requests.

The Hop-by-Hop Tracing Model

Step 1: Initiation

An authorised organisation sends a request to the terminating operator (the network that delivered the call to the victim).

- Inputs provided: Date, time (approximate), and called party number.

Step 2: Core Records Search

The terminating operator uses these data points to locate the specific call within their network logs.

Step 3: Upstream Identification

The operator identifies the immediately preceding network operator that handed the call off to them, providing their name, ID, and contact details.

Step 4: Iterative Repeat

The authorised organisation sends a subsequent request to that next upstream operator. This process is repeated loop-by-loop until the originating network is successfully identified.

Leveraging Existing Infrastructure

Why Amend Rather Than Rebuild?

The Foundation:

TS 102 657 is the established technical specification for lawful interception, retained data handling, and handover interfaces.

The Opportunity:

While originally targeted at identifying individuals or organisations via call records and signaling, it serves as a highly useful framework for call tracing.

Key Advantages:

Leverages Existing Systems: Capitalises on data structures and automated processes that network operators have already built and implemented.

Regulatory Burden:

Avoids the lengthy, redundant process of drafting a completely separate technical specification from scratch.

Next Steps & Feedback

The Goal:

Build consensus on whether amending TS 102 657 is the most appropriate regulatory path forward.

ETSI Submission:

Subject to stakeholder agreement, exact structures and formatting proposals will be formally submitted to the relevant ETSI group for standard review. TR will be presented and discussed at the TCLI #73 in Oslo.

Global Integration:

GIRAF have launched a taskforce on Traceback which is led by the FCC within CEPT-ECC-NaN.

**Thank you for your
Attention!**

Know Your Customer Ecosystem Guidelines

Align industry-led standards,
elevate network transparency,
and restore trust in communications



Originating Service Provider's KYC of Large Enterprise

Core Business Details: Legal business name, DBA (Doing Business As) name, business type, industry, and country of registration, Website URL, social media URL, traffic use case

Registration & Tax IDs: Employer Identification Number (EIN) or localized business tax ID.

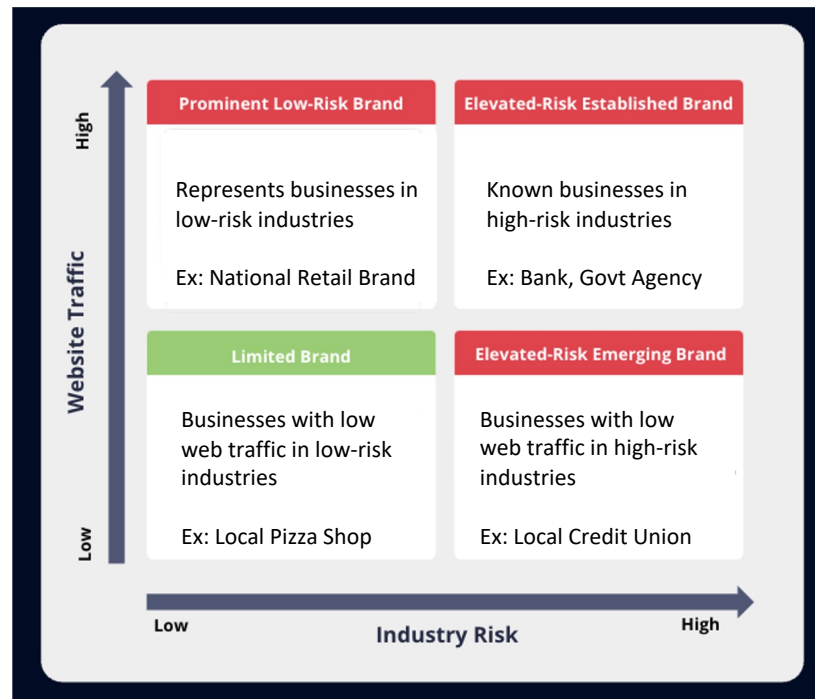
Physical Address: Your exact corporate street address or registered business location.

Authorized Representative: The name, job title, email address, and phone number of an officer or authorized contact (e.g., owner or CEO)

Identity Verification: A government-issued photo ID (e.g., passport or driver's license), live selfie

Risk Tiers: Progressive KYC based on risk signals collected by various platforms and tools

Right to Use: Validate business right to use a brand and its numbers





Terminating Service Provider's KYC of Voice Service Provider

Ownership Details: Name(s), address(es), and email address(es) of all individuals with 10% or more direct or indirect ownership of the company. Determine if the details associated with the prospective communications service provider customer's corporation registration are consistent with the information it has provided about business activities, ownership, legal address.

Sanctions List: Screen the customer, beneficial owners, and parent companies against applicable sanctions and restricted-party lists.

Policies of Customer's KYC: Policy details what the company does to mitigate bad actors and robocall traffic.

Additional Validations: Search for court cases, regulator reviews, and any other news indicative of the prospective service provider and/or owner facilitating illegal or fraudulent traffic. Make enquiries with credit agencies. Ensure service provider adheres to regulatory requirements within country (registration, number disconnects).

Tiered Capacity Access: Impose limits on the service provider's traffic volumes, capacity, or expenditures until traffic profile is proven to be compliant.

Additional considerations and Next Steps

- **Vetting** must remain **adaptive**
 - Bad actors continuously subvert rigid, check-the-box regulations. They bypass fixed checkpoints using callback scams, short-lived shell entities.
 - Static checklists become obsolete quickly. Verification guidelines must focus on evolving and adaptive behavior, not static database checks.
 - Modern verification technology is continually evolving to capture far more extensive and rich real-time metadata points.
 - Enforcing rigid, static KYC barriers blocks legitimate customer innovation while failing to deter modern, highly sophisticated AI scams.

- **White paper** will be published establishing **global best practices**
 - Objective will focus on vetting large enterprises from the originating service provider and vetting upstream voice service providers from the terminating service provider.
 - Intention is to encourage new service providers to join One Consortium that adhere to best practices and guidelines established.

Spoofting of National CLIs

Cloud Numbers Use-cases
GIRAF Recommendations

Katia Gonzalez - Somos Head of Global Public Policy + Vice-Chair, One Consortium

Thomas Sunesson - Bandwidth Regulatory and Public Policy + Leadership Council, One Consortium

CLI Spoofing

1. National CLIs

Roaming

Whitepaper on
Recommendations for
legitimate usage validation

Cloud Communications

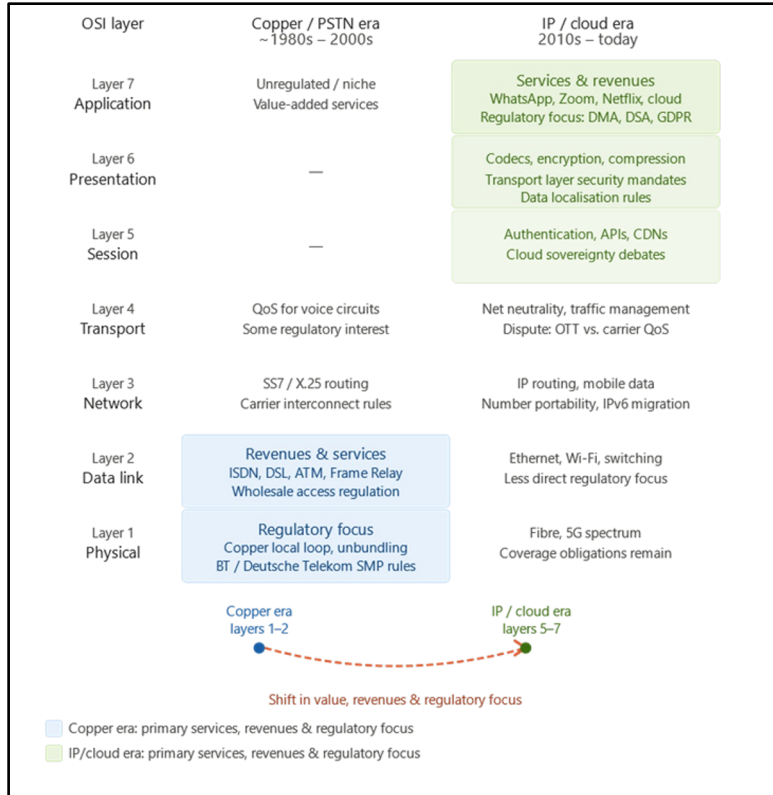
Whitepaper on Cloud
Communications
(explanations, use-cases,
etc)

Whitepaper on legitimate
Cloud Communications
validation

2. International CLIs

Why One Consortium's work so important?

Market has shifted, regulatory challenges evolving.



In One Consortium, a key focus has been the collaboration to **enhance knowledge about the Cloud market.**

Regulatory frameworks have historically focused on lower layer OSI and on a country-by-country basis.

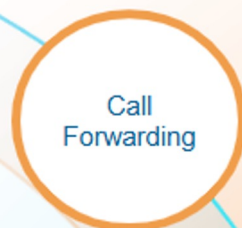
Today's **Cloud technology** is **cross-border** by nature and at **higher OSI layers.**

Effective outcomes in the fight against fraud and scam => require full understanding of the (cloud) market and these changes. **Focus intervention on fraudsters without collateral damage** to the important cloud market.

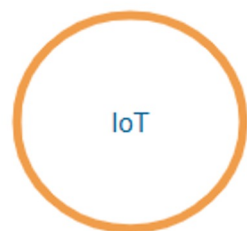
Overview: Use-Cases from the customer perspective (end-user / business)



Most common



Most to least common

A horizontal black arrow pointing from left to right, indicating the direction of decreasing commonality.

Least common



Just Released!

GIRAF Recommendations on Spoofing

as approved by the Plenary Meeting of the
40+ Telecom regulators participating in GIRAF

Available at oneconsortium.org/giraf/

A major step towards efficient and consistent regulatory
frameworks to help fight spams and scams globally

Additionally, One Consortium's latest recommendations
for the industry on Spoofing, Traceback and Messaging
can be found here oneconsortium.org/publications/

GIRAF collaborative work is bearing fruit.

On June 8th, GIRAF published its initial
[Recommendations on Spoofing](#).

[10 recommendations to Telecom Regulatory Authorities](#) to :

- improve the fight against fraud while
- not jeopardizing the handling of legitimate incoming international voice calls or
- not blocking nationally permitted exceptions (ie approved use cases)

What Can We Do As An Industry?

- KYx to Improve Usage Transparency
 - Foster Numbering Transparency (eg. on Suballocation)
 - Information Sharing
 - Right-To-Use and Digital Identity
 - Traceback
- Industry Autoregulation vs. Actual Regulation

What Next For One Consortium?

- Recommendations to improve CloudCommunications
 - Position vs EU DNA & other public consultations
- KYx, Info Sharing, Right-To-Use, Digital Identity, Traceback

Traceback

initial white paper

Tim French – Wavecrest + Leadership Council, One Consortium
Linda Vandeloop – ATIS + Leadership Council, One Consortium

international traceback : progress to date

New paper published with an overview of the landscape

Available on the website at

www.oneconsortium.org/white-paper-international-traceback-high-level-outline/

Topics covered:

- Types of traceback
- Information required and provided
- Suggested operating principles
- Encouraging participation
- Challenges and blockers to adoption
- Governance
- Example global implementations

a tool for the
organizations
responsible for
fighting
unwanted/
fraudulent calls

international traceback : Next steps

a tool for the
organizations
responsible for
fighting
unwanted/
fraudulent calls

- **Use-case list** with one-pager per use case
 - Common use cases and scenarios
 - To cover domestic and international scenarios
 - Requirements, privacy considerations, process management
- **Domestic focussed best-practice** paper
 - Different models for domestic traceback
 - Pros and cons of each
- **Traceback and Privacy** paper
 - Privacy as a potential roadblock
 - Mapped onto the use case list
 - Potential solutions to privacy issues
- **International Traceback** paper
 - Different models for global traceback
 - Mapped onto the use case list
 - Implementation requirements: technical, network, governance, funding



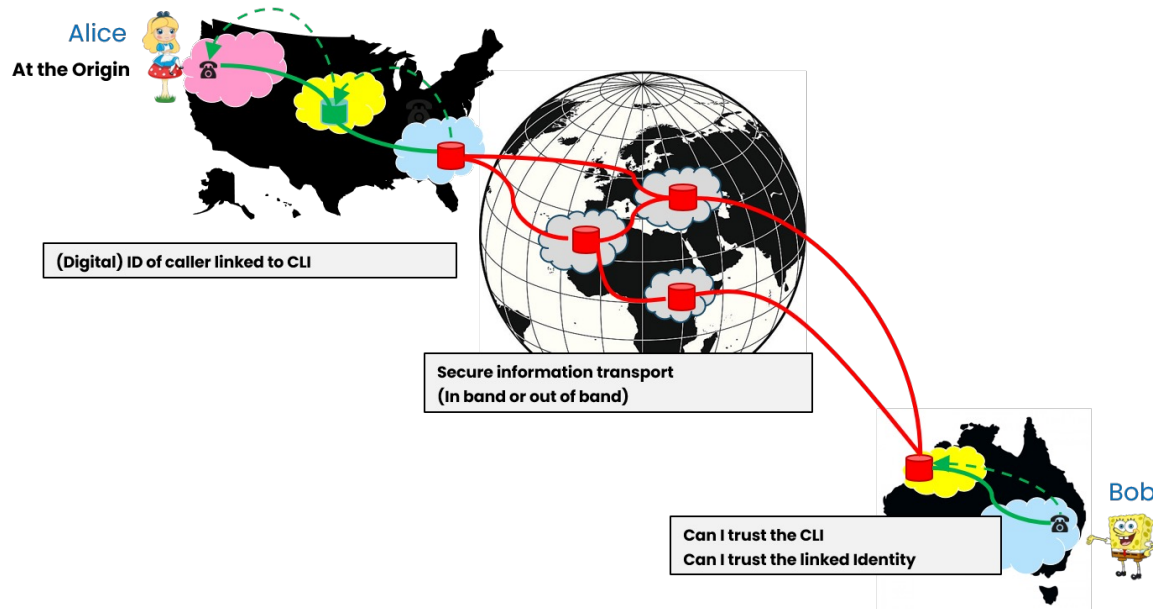
Digital Identity

Who is using the phone number?

Steve Buck – BTS + Co-chair WG6 (with Thomas Sunesson – Bandwidth) + Leadership Council, One Consortium
+ Chair GSMA – Interconnect Fraud & Security

Why Digital Identity is important

- Various mechanisms can ensure **CLI is not changed** (e.g. STIR, call check, national CLI blocking)
- But this **doesn't link the CLI** to the person or business communicating
- The CLI may be unmodified, but communication can still be scam from a bad actor
- Need **CLI to be linked to a verifiable identity** – business or consumer



IDENTITY

Vetting

Multiple vetting schemes, but clarity on scheme and mechanism resulting

LINKING

Binding to communication

In band or out of band certificate associated with communication

VERIFICATION

Independent check

Carrier, operator or handset can check identity – what was verified and by whom

PRESENTATION

Trust signal to user

Branded display, tone etc

- Allows **national** implementation, but transparency of vetting process and information
- Positive benefit to **encourage adoption** (e.g. Trusted calls answered) not limit existing behaviour

- Initial focus **Business to Consumer** (SIP) voice, but with framework that can be re-used
- Working group plans & progress:

Introductory whitepaper and powerpoint on solution elements – in final draft

Whitepapers on Vetting, Binding and incentives – Q3

Messaging

Initial White Paper

Eli Katz – Xconnect + Leadership Council, One Consortium
Stacy Graham – Sinch + Leadership Council, One Consortium

Restoring Trust across the **Global Messaging Ecosystem**

The Objective

Create a harmonized framework that enables trust, accountability, and consumer protection across all messaging channels globally.

Roadmap established for:

- Global harmonization
- Cross-industry collaboration
- Stronger consumer protection
- Trusted messaging worldwide

Restoring Trust across the **Global Messaging Ecosystem**

The Challenge

- Consumers experience messaging as a single channel
 - 📠 SMS
 - 💬 RCS
 - 🌐 OTT Messaging (WhatsApp, Telegram, etc.)
- Each channel operates under different regulatory frameworks, security controls, identity verification requirements and fraud mitigation capabilities

The Result

Fraud follows the path of least resistance!

As protections improve in one channel, bad actors migrate to less regulated environments, creating inconsistent consumer protection and weakening trust globally.



Key Recommendations and Outcomes

Policy Harmonization

Align expectations across SMS, RCS, and OTT messaging.

Global Registry Alignment

Promote interoperable sender identity and brand verification frameworks.

Unified KYC Standards

Advance consistent KYC, KYB, KYUP, KYT, and identity validation globally.

Traceback and Intelligence Sharing

Enable coordinated fraud investigation across platforms and borders.

Industry and Regulatory Collaboration

Leverage One Consortium and GIRAF to build global harmonization.

Education and Awareness

Equip regulators, industry, and consumers with common knowledge and best practices

Industry and Regulatory Surveys

Restore Trust Resources Portal

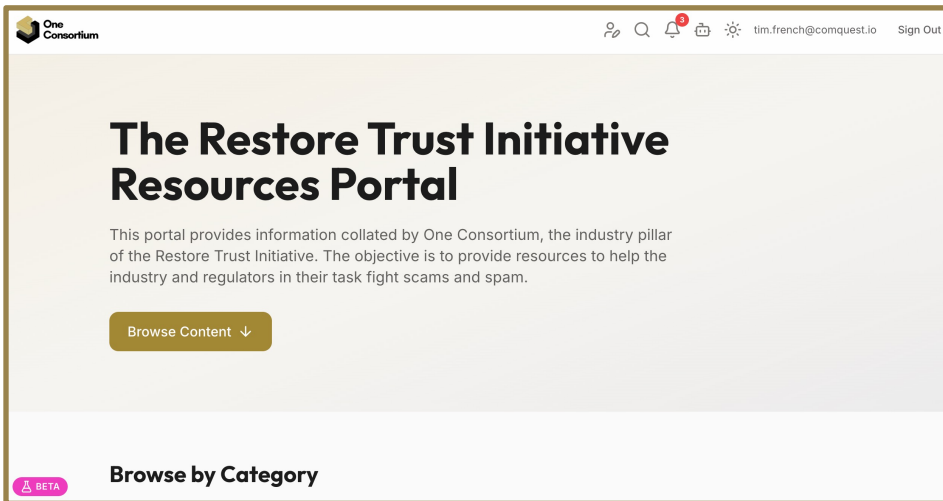
Tim French – Wavecrest + Leadership Council, One Consortium
Keith Buell – Numeracle + Leadership Council, One Consortium

Surveys : Progress update

Initial surveys complete

- Survey of industry tools and best practices
- Survey of regulation (77 countries)
- Now moved to the portal

Surveys of Tools
and Regulations
to help the
industry
understand the
changing
landscape



The screenshot shows a web browser window displaying the 'The Restore Trust Initiative Resources Portal'. The page features the One Consortium logo in the top left corner and navigation icons (home, search, notifications, share, settings) in the top right corner. The user's email address 'tim.french@comquest.io' and a 'Sign Out' link are also visible in the top right. The main heading is 'The Restore Trust Initiative Resources Portal'. Below the heading, a paragraph explains that the portal provides information collated by One Consortium to help the industry and regulators fight scams and spam. A 'Browse Content' button with a dropdown arrow is positioned below the text. At the bottom left, there is a 'BETA' badge, and at the bottom center, there is a 'Browse by Category' link.

One Consortium

tim.french@comquest.io Sign Out

The Restore Trust Initiative Resources Portal

This portal provides information collated by One Consortium, the industry pillar of the Restore Trust Initiative. The objective is to provide resources to help the industry and regulators in their task fight scams and spam.

Browse Content ↓

BETA

Browse by Category

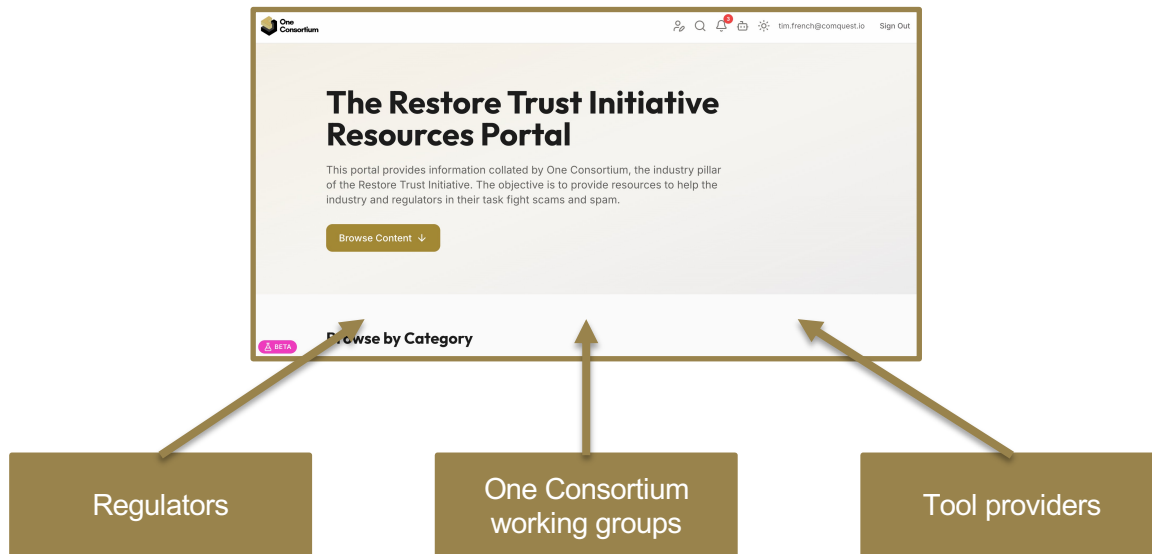
Quick look at that portal

Surveys : Next steps

Move from 'Build' to 'Run mode'

- Add new tools as we become aware of them
- React to feedback, updates and changes
- Allow external parties to add and maintain data on the portal

A tool to curate
information to
help fight scams
and fraud



Let's join forces!

Join the collaborative work

Review, comment and use One Consortium and GIRAF guidelines
www.oneconsortium.org/publications/

Let's agree an efficient global framework - and drive adoption!

- Telecom Industry , global tech, industry associations
- Telecom Regulators
- Other industries and regulators : banking & payment...
- Law Enforcement
- Policy makers, law makers
- Other private or public initiatives



thank you !

www.oneconsortium.org



Membership
June 2026

Strategic Partners



Contributing Members



Industry Organizations



Supporting Members

